# **Participatory Budgeting with Donations: The Case of Selective Voters**

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Abstract. Participatory budgeting allows citizens to decide how to allocate public funds among projects. Motivated by recent real-world applications in both municipal and blockchain environments, we propose and study a framework where voters can donate additional private funds to enhance their own satisfaction, using cumulative ballots to express preferences. We introduce the first mechanisms for this setting and evaluate them primarily based on the satisfaction of axioms, while also exploring their algorithmic and strategic aspects.

#### Introduction 1

2 Participatory budgeting (PB) empowers citizens to decide how a budget is allocated among projects benefiting the public good. Partici-3 pants vote on project options, and their preferences are aggregated 4 to fund projects while staying within budget. Our work centers on 5 scenarios where the budget is financed by both public funds and con-6 tributions from voters wishing to support specific projects. 7

PB procedures have gained widespread real-world applicability. 8 According to Dias and Júlio [10], over 7000 implementations of PB 9 had taken place worldwide by 2018. Whether at the level of a coun-10 try, municipality, neighborhood, or even smaller communities, PB is 11 being employed widely to determine budget allocations. To motivate 12 our study, we spotlight the elections of 2019<sup>1</sup> and 2021<sup>2</sup> in the Polish 13 city of Gdynia, where an individual partially financed a cultural per-14 formance with personal funds, while district councils used external 15 funds to finance projects like children's games, workshops, pedes-16 trian infrastructure, and community center equipment. These projects 17 were ultimately implemented through a combination of public bud-18 19 get allocations and contributions from individual donors (private or public), enabling funding for projects that would have been impossi-20 ble solely through the available public budget. 21

Moving away from traditional PB elections, there has also been 22 a notable surge of interest in PB within blockchain governance sys-23 tems. For instance, Project Catalyst pools ADA cryptocurrency trans-24 action fees and allocates funds based on the votes of stakeholders. 25 This process repeats a few times per year, having funded over than 26 1.6k projects (out of more than 7k proposals), with a total cost ex-27 28 ceeding \$79 million and based on over 2.5 million votes<sup>3</sup>. Similarly, Gitcoin has directed over \$60 million to public goods, with 270k 29 supporters backing more than 3.5k projects funded by both public 30 pools and contributions of individuals<sup>4</sup>. In these setups, stakeholders 31 are able to vote on fund allocation, with their votes being weighted 32 by their stake. Our study is directly motivated by these two appli-33 cations (which are affiliated with two prominent cryptocurrencies, 34

<sup>3</sup> projectcatalyst.io

Ethereum and Cardano), and stems from ongoing discussions within 35 blockchain communities on improving PB procedures already im-36 plemented in practice. These discussions are also relevant to other 37 blockchain-related entities that use forms of PB, such as DAOs [18]. 38

Our paper fits within the line of work on models for PB with dona-39 tions. The closest works to ours are by Chen et al. [7], who initiated 40 the study of participatory budgeting models where voters can pledge 41 donations to support projects, and by Wang et al. [19], who applied a 42 similar approach but focused on approval ballots. Both propose rules 43 for their models and evaluate them mainly through specific axioms 44 a method we also adopt. Crucially, while these studies assume voters 45 are motivated by the community's benefit, we focus on selective vot-46 ers, whose donations are driven by personal satisfaction. 47

Motivated by the focus on selfish behavior, we also investigate 48 strategic aspects related to donations, which have not been addressed 49 before for such a setting. Aziz and Ganguly [1] examined similar 50 questions but in a setting where the entire budget comes solely from 51 the agents themselves (with no public funds available) and voter util-52 ity depends on the total money spent on her approved projects. For 53 a similar framework, an efficient rule with strong incentive and fair-54 ness properties was suggested by Brandl et al. [5]. However, our set-55 ting fundamentally differs by incorporating a common public bud-56 get to be distributed. A shift from the charitable funding perspective 57 to one where agents care about where their money goes-similar to 58 our approach but still without a shared budget-is explored by Aziz 59 et al. [2]. They proposed quasi-linear utilities to capture voter sat-60 isfaction, which depends on both their pledged donations and the 61 selected projects, focusing primarily on algorithmic approaches and 62 presenting strong negative results. In a conceptually similar study to 63 ours, Boehmer et al. [4] examine how to assess the performance of 64 losing projects in PB, including measures like lowering their costs. 65

In our work, we examine a framework similar to the one studied 66 by Chen et al. [7] and Wang et al. [19]. The mechanisms proposed 67 in their study are based on the principle that voters make donations 68 in order to reduce public spending. As we will discuss extensively 69 in Section 3, this principle suggests that the voters' donations may 70 ultimately be used towards projects they don't necessarily support, 71 since their preferred projects might already be funded through the 72 public budget or others' donations. Notably, this approach may not 73 sufficiently motivate participants to contribute, especially those who 74 aren't driven by altruism or a desire to enhance their public image. 75 In summary, while the approach of Chen et al. [7] is compatible with 76 voters aiming to benefit society, it may not suit selective voters who 77 would like to donate so as to enhance their own satisfaction. 78

We propose and examine a PB scenario with donations where voters use cumulative ballots [8]. Cumulative balloting extends approval and ordinal ballots, allowing participants to allocate a (virtual) coin among the options. This approach aligns with our motivation

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<sup>&</sup>lt;sup>1</sup> bo.gdynia.pl/wp-content/uploads/2021/05/2019-09-05\_Raport-podsumo wujacy-BO-2019\_wersja-zaktualizowana-1-1.pdf

<sup>&</sup>lt;sup>2</sup> bo.gdynia.pl/wp-content/uploads/2021/12/2021-10-06\_Raport-podsumo wujacy-BO-2021\_aktualizacja.pdf <sup>4</sup>gitcoin.co

from Project Catalyst and Gitcoin, as voters there can use their actual money to indicate preferences over different projects. Cumulative participatory budgeting, despite its appeal and practical use in
cities like Strasbourg, Toulouse, and Gdansk,<sup>5</sup> has received limited
research attention [16]. For more on the use of cumulative ballots in
PB, see the work of Skowron et al. [17]. Moving away from partic-

<sup>89</sup> ipatory budgeting, there is a broader literature on cumulative ballots

<sup>90</sup> in voting environments [3, 6, 9, 11, 13, 14, 15].

91 **Contributions.** First, in Section 2, we introduce and analyze an 92 election framework that serves a dual purpose:

 It naturally captures, as a special case, the scenario of allowing donations under the classic PB setting. Therefore, our study applies to traditional PB processes where organizers permit pledging. In this regard, we complement prior work on PB with donations by focusing on scenarios where voters are interested in donating exclusively to their preferred projects.

It mirrors voting procedures in prominent real-world blockchain
 systems, where a voter's stake influences her voting power. This
 aligns with digital governance concepts, making our study directly
 applicable to cryptocurrency and DAO environments, where our
 rules are well-suited. Moreover, our work contributes to under standing strategic considerations of participants in these systems.

Then, in Section 4, we propose two rules, each with its own strengths 105 and weaknesses. To demonstrate their effectiveness, our study be-106 gins by incorporating axioms that (i) ensure the alignment of the 107 examined rules with the interests of selective voters, (ii) build on 108 previously proposed axioms to show that allowing donations does 109 not harm the electorate (under various interpretations), and (iii) align 110 with established natural axioms that were not known to be satisfiable 111 in the classic PB setting but are made possible within our framework. 112 We also establish that only one of the rules runs in polynomial time, 113 assuming  $P \neq NP$ . Furthermore, in Section 6, we investigate strategic 114 115 aspects of the proposed rules, specifically focusing on when and how voters may act strategically. We show that while various forms of 116 manipulation of the outcome under the suggested mechanisms are 117 theoretically possible, there are instances in which malicious actions 118 are computationally infeasible. 119

#### 120 2 Preliminaries

In Section 2.1 we outline the specifics of the model we examine, 121 which generalizes classic PB. As a result, the election rules we pro-122 pose apply not only to settings that involve monetary components 123 (such as those tailored to blockchain governance that motivated our 124 work; see Section 1) but, importantly, also to classic PB scenarios 125 with donation allowance (such as those studied by Chen et al. [7] 126 and Wang et al. [19]). In Section 2.2, we discuss and formally define 127 the axioms by which our rules will primarily be evaluated. 128

#### 129 2.1 Formal Model

The input of our problem consists of a set of m candidate projects 130  $P = \{p_1, p_2, \dots, p_m\}$ , a set of n voters  $V = \{v_1, v_2, \dots, v_n\}$  and 131 a limit L on the available *public budget*. Each project  $p_i \in P$  has 132 an *implementation cost*  $c_i \in \mathbb{R}_{>0}$ . Moreover, each voter  $v_i \in V$ 133 comes with a total *power*  $s_i \in \mathbb{R}_{>0}$ , which represents the stake with 134 which the voter enters the system. In blockchain environments (such 135 as those associated with Ethereum and Cardano which, as outlined 136 earlier, motivate our work) an agent's stake in the system is the total 137 number of currency tokens she holds and determines precisely her 138

voting power in decision-making processes. As such, the parameter 139  $s_i$  is inherently linked to a monetary value. Having specified  $s_i$ , a 140 voter  $v_i$  chooses before the election to split it in any way she prefers 141 into a voting weight  $w_i \in \mathbb{R}_{>0}$  and a contribution parameter  $d_i \in$ 142  $\mathbb{R}_{\geq 0}$  that models the (maximum) amount of money she is willing 143 to donate. Hence, it should hold that  $w_i + d_i = s_i$ . Since  $d_i$  is an 144 upper bound that  $v_i$  declares for her potential contribution, she may 145 ultimately be asked to contribute less or even 0. 146

Clearly, this setup closely aligns with digital democratic systems, particularly in the context of digital finance. It is important to also note that simply by setting  $w_i = 1$  and  $d_i = 0$ , for each voter  $v_i$ , we uncover the classic PB model as being studied in the computational social choice literature. This shows the direct connection between our model and traditional PB frameworks. Moreover, all our positive results, along with the negative ones that hold for voters of unit (or pairwise equal) weights, directly apply there.

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The (cumulative) *ballot* of voter  $v_i$  is defined as a function  $u_i$ :  $P \to \mathbb{R}_{\geq 0}$  such that  $\sum_{p_j \in P} u_i(p_j) = 1$ . Intuitively, the value of  $u_i(p_j)$  determines the fraction of the weight owned by voter  $v_i$  that she would like to assign to  $p_i$  to indicate the level of support towards it. At the same time,  $u_i$  is viewed as specifying the utility of  $v_i$ for each project. Ultimately, the ballot of  $v_i$  is scaled by the weight  $w_i$  that she possesses. Therefore, the *support* of voter  $v_i$  towards project  $p_j$  is given by  $\sigma_i(p_j) = u_i(p_j) \cdot w_i$ . This support will be used to determine which projects will be granted funding. Evidently,  $\sum_{p_i \in P} \sigma_i(p_j) = w_i$ . In contrast to classic cumulative voting, the total support voters can distribute among the projects might differ between voters. In traditional cumulative voting, each voter splits a fixed number of points among the candidates. In our model, the total amount to be distributed (which is  $w_i$  for voter  $v_i$ ) varies depending on the weight each voter has chosen to participate with, which, in turn, is determined by her stake in the system (and her donation).

A voter  $v_i \in V$  supports a project  $p_j \in P$  if  $u_i(p_j) > 0$  (equivalently if  $\sigma_i(p_j) > 0$ ). For a project  $p_j$  we denote by  $A(p_j)$  the set of voters who support it. Moreover,  $U(p_j)$  is the *total support* that the voters in V allocate to project  $p_j$ , i.e.,  $U(p_j) = \sum_{i \in [n]} \sigma_i(p_j)$ . We allow the extension of these notations to bundles of projects, by taking project-wise summation. The donations that the voters may be asked to make (and which are guaranteed to not exceed  $d_i$  for each voter  $v_i$ ) are affecting a voter's acquired utility only implicitly via the set of accepted projects. If a set T of projects is selected for implementation, the final utility of voter  $v_i$  is precisely equal to  $\sum_{p_j \in T} u_i(p_j)$ . This is independent of her weight and contribution reflecting the idea that a donation represents a monetary amount the voter is willingly and freely giving away, in analogy to [7, 19].

We denote by **P** the set of projects *P* together with their costs  $c = (c_j)_{j \in [m]}$  and by **V** the set of voters together with the tuple (w, d, u) which corresponds to the tuple of vectors that are associated with the voters' preferences, namely  $w = (w_i)_{i \in [n]}, d = (d_i)_{i \in [n]},$  and  $u = (u_i)_{i \in [n]}$ . A generalized budgeting scenario, or simply a scenario, is a tuple  $S = (\mathbf{P}, \mathbf{V}, L)$ . We refer to scenarios of pairwise equal voting weights as *PB scenarios*.

An aggregation method or election rule is a procedure F that 191 given a generalized budgeting scenario S, selects a bundle of projects 192  $B \subseteq P$  to be implemented, an *m*-dimensional vector  $\beta$  such that 193  $\beta_i \in \mathbb{R}_{\geq 0}$  indicates how much from the public budget will be spent 194 towards the implementation of project  $p_j$  and a mapping  $\delta$  such that 195  $\delta_i(p_j) \in \mathbb{R}_{>0}$  indicates the amount of money that  $v_i$  is being asked 196 to contribute towards  $p_j$ . A solution  $F(S) = (B, \beta, \delta)$  is feasible for 197 a scenario  $S = (\mathbf{P}, \mathbf{V}, L)$  if it simultaneously satisfies the following: 198

<sup>&</sup>lt;sup>5</sup> en.wikipedia.org/wiki/List\_of\_participatory\_budgeting\_votes

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- No voter should be asked to spend more than the amount 199 200 of money she declared that she is willing to contribute, i.e.,  $\sum_{p_i \in B} \delta_i(p_j) \le d_i, \forall v_i \in V.$ 201
- The public budget spent for all funded projects should not exceed 202 the public budget limit, i.e.,  $\sum_{p_j \in B} \beta_j \leq L$ . 203
- The total amount of money contributed towards any project  $p_j \in$ 204 ٠ P from both the public budget and the voters' contributions is 205 equal to  $c_j$  if  $p_j \in B$ , and 0 otherwise. 206

For a project  $p_i$ , we denote by  $D_i(F(S))$  the donors of  $p_i$ , i.e., 207 the voters of a scenario S selected by the aggregation method F to 208 donate to  $p_j$ . Hence, it includes every  $v_i$  for which  $\delta_i(p_j) > 0$  under 209 the solution F(S). For notational convenience, we will sometimes 210 use F(S) to denote the bundle B (instead of the tuple  $(B, \beta, \delta)$ ). 211

#### 2.2 Axioms 212

We will now present intuitions and formal definitions of the met-213 rics of evaluation of our methods, namely, (i) Donation No-Harm, 214 (ii) Preference-Donation Alignment, (iii) Support (Redistribution/In-215 crease) Monotonicity and (iv) Donation-Support Monotonicity. 216

▶ The axiom of *Donation No-Harm* ensures that allowing dona-217 tions will not make any voter less satisfied, regardless of whether the 218 voter donated herself or not. This ensures that wealthy voters cannot 219 influence the election in a way that decreases the satisfaction of vot-220 ers who rely on public budget spending for projects they like, making 221 it a principle of democratic character. It was the principal axiom in 222 [7] and [19], where the authors primarily aimed to show that allowing 223 donations should not result in greater participant dissatisfaction than 224 in a framework without donations. For further motivation we refer to 225 the aforementioned works; for us its role is primarily to position our 226 work within the existing landscape of PB rules with donations. 227

Axiom 1: Donation No-Harm. An aggregation method F is said to 228 satisfy Donation No-Harm if in any two scenarios S and S' where the 229 contribution parameter  $d_i$  equals 0 for every voter  $v_i$  under S, while 230 being positive for at least one voter in S' (with all other parameters 231 being equal), it holds that  $u_i(F(S)) \leq u_i(F(S'))$ , for every  $v_i$ . 232

► An axiom that distinguishes our work from previous literature is 233 the axiom of Preference-Donation Alignment. At its core, this axiom 234 asserts that a voter should not be compelled to contribute to projects 235 she does not support. Voters who are conscious of where their funds 236 are allocated would not willingly participate in PB elections where 237 their contributions might go towards projects they oppose. Therefore, 238 since a solution includes the information about which voter donates 239 to which projects, our goal is to ensure that each voter's contribution 240 is allocated only to projects she supports. 241

Axiom 2: Preference-Donation Alignment. An aggregation method 242 F is said to satisfy Preference-Donation Alignment if for every sce-243 nario S and every project  $p_j$  selected for implementation under 244 F(S) it holds  $D_i(F(S)) \subseteq A(p_i)$ ; meaning that only voters sup-245 porting a certain project might be asked to pay for it. 246

This axiom is particularly relevant in certain scenarios, especially 247 those motivated by the applications driving our work. Specifically, 248 249 consider situations where the voting rule may not be easily under-250 stood by all participants, or where participants seek simple, clear as-251 surances of the rule's quality without the need to verify its underlying 252 reasoning themselves. Then, a rule satisfying Preference-Donation Alignment can be persuasive to voters, potentially leading to broader 253 acceptance. Various closely related axioms-like allowing for dona-254 255 tions to a project you do not support of, but only if it results in the

election of projects you favor-can be defined and analyzed. However, these may trade off the simplicity of validation, as voters might still need to understand the mechanism's specifics to feel confident about how their donation was used. Therefore, while Preference-Donation Alignment is not the only axiom that aligns with the goals of a selective voter, it is a natural and well-suited starting point.

▶ The axiom of *Support Monotonicity* is related to the support that a voter  $v_i$  assigns to a project. Recall for a project  $p_j$ , this equals to the ballot  $u_i(p_i)$  multiplied by the voter's weight  $w_i$ . It ensures that increasing a voters' support for a winning project (without increasing the support of any other project) does not diminish its chances of being selected. More precisely, in our context,  $v_i$  can increase the support  $\sigma_i$  towards  $p_j$  in two ways:<sup>6</sup>

- by *reallocating*  $u_i$  among projects, such that only  $p_j$  gains increased support while the support to every other project either decreases or remains unchanged,
- by *augmenting*  $s_i$ , and consequently  $w_i$  (without altering  $d_i$ ) to enhance the overall voting power of  $v_i$  and then increase the support exclusively towards  $p_j$  while keeping the rest unchanged, as explained in the example that follows.

This distinction follows directly from our model but contrasts with the type of cumulative voting systems for PB discussed by Skowron et al. [17], where only the first option applies. This is because in classic PB systems it holds  $w_i = 1$  for every voter  $v_i$ , and augmentation 279 of  $s_i$  is not feasible. While Support Monotonicity is a clearly desirable axiom, no rules in the classic PB setting are known to satisfy it; our setting, however, allows for its satisfaction. For better understanding of how the support for a project can increase without raising the support for others, we present an illustrative example.

**Example 1.** Consider a voter with a voting weight of 2 who submits the following ballot on 4 projects: (1/10, 4/10, 2/10, 3/10). This results in the following support vector: (0.2, 0.8, 0.4, 0.6). Now, let us consider increasing the support for the first project to 0.4. Two indicative support vectors that are in line with this increment are the following: (0.4, 0.7, 0.4, 0.5) and (0.4, 0.8, 0.4, 0.6). The first is made possible by a redistribution of the ballot. Namely, if the voting weight is kept to 2, the voter could submit the ballot (4/20, 7/20, 4/20, 5/20). For the second vector, if the weight increases to 2.2, e.g., through an exogenous increase of her stake, then the voter could submit (4/22, 8/22, 4/22, 6/22). This yields an increase in the support for the first project, leaving the support towards the remaining unchanged.

We distinguish between two variants of the axiom based on how a voter  $v_i$  can increase the support towards a specific project  $p_j$ : Support-Redistribution Monotonicity corresponds to the case when the support increases due to redistributing her ballot (the first option discussed above), and Support-Increase Monotonicity corresponds to the case when the support rises because of an increase in voting weight (via power) as the voter acquires larger stake.

Axiom 3a: Support-Redistribution Monotonicity. Consider two arbitrary scenarios S and S' such that for exactly one voter  $v_i$  and a project  $p_{\ell}$  it holds  $u_i(p_{\ell}) < u'_i(p_{\ell})$ , and  $u_i(p_k) \ge u'_i(p_k), \forall k \neq \ell$ , and with all other parameters of the scenarios being equal. An aggregation method F is said to satisfy Support-Redistribution Monotonicity if whenever  $p_{\ell} \in F(S)$  it also holds that  $p_{\ell} \in F(S')$ . Axiom 3b: Support-Increase Monotonicity. Consider two arbi-

310 trary scenarios S and S' such that for exactly one voter  $v_i$  and a 311 project  $p_{\ell}$  it holds  $\sigma_i(p_{\ell}) < \sigma'_i(p_{\ell})$ , where  $\sigma_i, \sigma'_i$  correspond to the 312

<sup>&</sup>lt;sup>6</sup> A third method—redistributing  $s_i$  to decrease  $d_i$  and increase  $w_i$ —could render a winning project unaffordable, thus is unsatisfiable under any rule.

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support in S and S' respectively. Suppose it also holds that  $w_i < w'_i$ and that  $\sigma_i(p_k) = \sigma'_i(p_k), \forall k \neq \ell$  (and all other parameters of the scenarios remain equal). An aggregation method F is said to satisfy Support-Increase Monotonicity if for every such a pair of scenarios S and S', whenever  $p_{\ell} \in F(S)$  it also holds that  $p_{\ell} \in F(S')$ , for the considered project  $p_{\ell}$ .

▶ We would like the external increase of the potential donation of a voter to be unable to result in the election of a worse bundle of projects. The axiom of Donation-Support Monotonicity ensures that increasing a voter's contribution (keeping all other parameters, including voting weights, unchanged) can only benefit society: it cannot lead to the election of a bundle with lower total support.

Axiom 4: Donation-Support Monotonicity. An aggregation method F is said to satisfy Donation-Support Monotonicity if in any two scenarios S and S' where their only difference comes from the contribution parameter of a voter  $v_i$ , that is  $d_i$  in S and  $d'_i > d_i$  in S', it holds that  $U(F(S')) \ge U(F(S))$ .

#### **330 3 Prelude to our Election Rules**

One approach to designing an aggregation method F is to define and 331 solve an optimization problem, e.g., as done in [2]. The utilitarian 332 objective, which is among the most explored desiderata in the PB lit-333 erature, forms the basis of our work, with egalitarian objectives and 334 proportionality guarantees emerging as natural directions for future 335 research. We focus on maximizing the voters' support, which is the 336 337 most natural starting point. This approach aligns with the objectives outlined by [7], the rule currently used in Project Catalyst, and one 338 of the most commonly applied rules in real-world PB processes. The 339 support of each voter is considered as additive and is based on which 340 of the projects she supports are selected. Specifically, given a sce-341 nario S and an aggregation method F, we say that a voter  $v_i$  assigns 342 a support of  $\sigma_i(F(S)) = \sum_{p_j \in B} \sigma_i(p_j) = w_i \sum_{p_j \in B} u_i(p_j)$  to the bundle *B* that has been selected by applying *F* in *S*. We thus 343 344 345 can set as an optimization objective to maximize  $\sum_{i \in [n]} \sigma_i(F(S))$ among all feasible solutions. 346

Notably, we will show that methods that are based on solving this 347 optimization problem cannot satisfy the basic axioms suggested in 348 Section 2.2-an absolute drawback for our purposes. Before stat-349 ing this result, we highlight that solving the optimization problem 350 could be done according to the following simple reduction to the 351 knapsack problem, together with the application of any of the well 352 known polynomial-time approximation schemes or parameterized al-353 gorithms for knapsack: create one item for each project, set the knap-354 sack capacity to  $L + \sum_{i \in [n]} d_i$  and set the utility that an item  $p_j$  would bring to  $\sum_{i \in [n]} \sigma_i(p_j)$ . Then, any (exact or approximate) so-355 356 lution to the created knapsack instance corresponds to a feasible solu-357 tion for the initial PB instance. The coming result essentially shows 358 that the main requirements we put forward in Section 2.2 contra-359 dict with the objective of maximizing the total electorate's support-360 which should not come as a surprise, given that the axioms are tai-361 lored to selective agents. Its full proof, along with any other omitted 362 proofs or parts thereof, is deferred to the Supplementary Material. 363

**Theorem 1.** Any mechanism that returns the bundle that maximizes the total voters' support up to any finite, positive multiplicative approximation factor fails Donation No-Harm and Preference-Donation Alignment. This result holds even for PB scenarios.

Returning to the earlier reduction to knapsack, we also exhibit a reverse direction where knapsack can be straightforwardly reduced to our problem, establishing NP-hardness. **Theorem 2.** It is NP-hard to maximize the objective of the vot-<br/>ers' support while satisfying Donation No-Harm and Preference-<br/>Donation Alignment. This result holds even for PB scenarios.371372373373

Moving forward, we discuss two main rules as representatives among families of rules proposed by Chen et al. [7], adapted to our framework. It was established that these methods satisfy Donation No-Harm. However, they are not suitable for settings with selective agents, as will become apparent shortly.

The first rule, to be called the *Sequential rule*, employs a subroutine where, iteratively, a project p is added to the winning bundle C'towards maximizing the total voters' support for  $C' \cup \{p\}$ , ensuring feasibility at each step. The main component of the algorithm proceeds by initially setting  $C' = \emptyset$  and applying this subroutine to the instance without considering contributions. If, by the end of the process, the voters express willingness to contribute to any project in the set of the selected ones, then the global budget is increased by the analogous donations. The subroutine repeats with this new budget. This continues until no further projects can be added.

The second rule, referred to as the *Pareto rule*, begins by selecting the optimal bundle in terms of electorate's support that is feasible without any donations, say  $B^*$ . It then creates a collection of bundles T that includes  $B^*$  as well as all bundles that are feasible when donations are considered, provided they Pareto dominate  $B^*$ —a bundle is said to *Pareto dominate*  $B^*$  if it receives at least the same support as  $B^*$  by all voters and strictly more by at least one voter. The rule outputs the bundle of maximum support among those in T.

The following result highlights a drawback of the two discussed rules, when applied in scenarios with selective voters, and it essentially motivates our study. However, we emphasize that such rules were not specifically designed to accommodate selective voters, so this observation should not be seen as particularly surprising.

**Observation 3.** Both the Sequential and the Pareto rule fail Preference-Donation Alignment, even for PB scenarios.

Variations of these two rules have also been considered by Chen et al. [7] and Wang et al. [19]. For all, results analogous to Observation 3 can be established, indicating that the existing rules do not immediately align with the aspirations of selective voters.

#### **4** Our Election Rules

In this section we present two rules designed to be applicable in sce-409 narios where voters are selective. Their evaluation with respect to the 410 axioms from Section 2.2 appears in Section 5 and their strategic as-411 pects are being explored in Section 6. Both rules could fit either for 412 traditional PB applications or within blockchain-based systems. We 413 highlight that cumulative ballots align with the platforms that moti-414 vated our study, though importantly, our rules also apply directly to 415 formats like *approval* or *cardinal* ballots. We begin by presenting a 416 detailed description of the methods we propose. Their pseudocodes 417 are given as Algorithms 1 and 2 below. 418

In order to satisfy the fact that any voter who gets satisfaction only 419 because of the public budget will not get worse because of the ap-420 pearance of donations from others (Donation No-Harm), both of our 421 rules start by considering a solution that is affordable only by the 422 public budget. After that, we only ask voters to contribute towards 423 projects that they would like to support and that have not been se-424 lected for implementation by the public budget; essentially this idea 425 serves the purpose of taking donations from a voter only if this will 426 result in strictly improving her utility (in line with the Preference-427 Donation Alignment axiom). 428  $B^* \leftarrow$  bundle maximizing total voters' support under L.  $T \leftarrow \{B^*\}.$ 

**for** *each possible bundle*  $B \subseteq P$  **do** 

Compute the utility improvement against  $B^*$ ,  $\forall$  voter. **if** the utility improves for at least one voter without decreasing for the rest and B is affordable by the public budget plus contributions from strictly benefiting voters **then** Add B to the collection T.

**Return**  $\operatorname{argmax}\{U(B) : B \in T\}.$ 

Algorithm 1: DA-Pareto Mechanism

Sort P in non-increasing order of support-to-cost ratio. Initialize the remaining public budget  $R \leftarrow L$ . Initialize the set of selected projects  $T \leftarrow \emptyset$ . for each project  $p_j$  in sorted order do | if  $c_j \leq R$  then

Allocate public funds to  $p_j$ .

$$T \leftarrow T \cup \{p_j\}.$$

Update remaining public budget  $R \leftarrow R - c_i$ .

**for** each project  $p_i \notin T$  in sorted order **do** 

**if**  $c_j \leq R$ +remaining contributions of supporters of  $p_j$ then

Allocate public funds and supporting voters'

contributions to cover  $c_j$  and add  $p_j$  to T.

Update R and voters' available contributions.

**Return** set of selected projects T.

Algorithm 2: DA-Greedy Mechanism

Under the Pareto rule proposed by Chen et al. (2022), voters might 429 end up paying more than in the initial solution where only the pub-430 lic budget was being considered (i.e., more than donating 0 for  $B^*$ ), 431 even if their utility remains unchanged, to improve another voter's 432 utility. As observed in Section 3, this method does not align with 433 Preference-Donation Alignment. We propose a variant, Donation-434 435 Alignment Pareto (DA-Pareto), addressing this concern. DA-Pareto starts by selecting the optimal, in terms of voters' support, bundle 436  $B^*$ , which can be purchased within the available public budget. It 437 then identifies a collection T of potentially winning bundles that in-438 cludes  $B^*$  as well as all bundles that are feasible when incorporating 439 the voters' donations, and dominate  $B^*$ —a bundle is said to domi-440 nate  $B^*$  if it receives strictly more support by at least one voter with-441 out receiving less by any, while only those voters who benefit pay 442 more than they would for  $B^*$  (i.e., a non-zero amount). These condi-443 tions can be easily checked via a linear system. Among the bundles 444 in T, the rule returns the one maximizing the electorate's support. 445

Our second suggestion, Donation-Alignment Greedy (DA-446 Greedy), operates in two phases. In the first, it allocates only the 447 public funds to projects based on their support-to-cost ratio, sorted 448 in non-increasing order (recall that the support of  $p_i$  equals  $U(p_i) =$ 449  $\sum_{i \in [n]} \sigma_i(p_j)$ ). Projects are included in the solution iteratively until 450 no further project can be funded by the remaining public budget. In 451 the second phase, the mechanism evaluates each remaining project in 452 descending order of their support-to-cost ratio. For each project  $p_i$ , 453 it determines whether its cost can be covered by the remaining pub-454 lic budget augmented by the contributions from voters who support 455  $p_i$ . If affordable, the mechanism spends as much of the remaining 456 public budget as possible on the considered project and covers the 457 remaining cost through donations from supporting voters, aiming at 458 equal contribution among them (or utilizing all available funds from 459 certain voters). This process is repeated, taking into account the re-460 maining contributions, for each subsequent project, until all projects 461 have been considered. Ties are broken arbitrarily. 462

 Table 1: Axiomatic properties of the proposed election rules.

	Election Rules	
Axioms	DA-Pareto	DA-Greedy
Donation No-Harm	~	✓
Preference-Donation Alignment	✓	✓
Support-Increase Monotonicity	✓	✓
Donation-Support Monotonicity	✓	×
Support-Redistribution Monotonicity	×	×
Polynomially Computable (assuming $P \neq NP$ )	×	✓

### **5** Axiomatic Results

We now discuss the properties of our rules. Our results are summarized in Table 1. DA-Pareto satisfies all but one of the axioms but does not have polynomial runtime. DA-Greedy guarantees polynomial computability but sacrifices the satisfaction of an extra axiom.

**Theorem 4.** DA-Pareto satisfies Donation No-Harm, Preference-Donation Alignment, Support-Increase Monotonicity, Donation-Support Monotonicity, but fails Support-Redistribution Monotonicity.

*Proof.* We split the proof in parts, each one referring to the satisfiability of a different axiom. The parts corresponding to Donation No-Harm, Support-Increase Monotonicity and Donation-Support Monotonicity, are deferred to the Supplementary Material.

Preference-Donation Alignment: This is satisfied by the definition of the rule. All the possible bundles in T considered by the Pareto rule as potential solutions do not require voters to fund projects they do not support. This follows since the bundles in T are either  $B^*$ , which would be funded by public funds, or any bundle B that dominates  $B^*$ , where each  $p_j \in B$  would be funded by (perhaps some public funds and) voters who support it.

Support-Redistribution Monotonicity: Consider the instance depicted in the following table, where the entry corresponding to voter  $v_i$  and project j depicts  $\sigma_i(p_j)$ . Specifically, L = 2 and  $w_1 = 3.1, u_1 = (1/3.1, 0.6/3.1, 1.5/3.1)$  and  $w_2 = 0.2 + \epsilon, u_2 = (0, 0.2/0.2 + \epsilon, \epsilon/0.2 + \epsilon)$ . Moreover  $s_1 = 3.1$  and  $s_2 = 0.2 + 2\epsilon$ .

L=2		Project 1	Project 2	Project 3
	parameters	$c_1 = 2$	$c_2 = 2$	$c_3 = 2 + \varepsilon$
$v_1$	$d_1 = 0$	1	0.6	1.5
$v_2$	$d_2 = \varepsilon$	0	0.2	ε

489 It holds that  $B^*$  consists of the set that only includes Project 1, as it is the one maximizing total voters' support, between the two projects 488 that are affordable from the global budget. However, the bundle that 489 consists of Project 3 is affordable by the public budget increased by 490 the donation of  $v_2$  and it results to strictly greater satisfaction to  $v_2$ 491 and no worse for  $v_1$  compared to the previously considered bundle, 492 so it will be winning under DA-Pareto. Say then that  $v_1$  redistributes 493 her ballot, now declaring the ballot (0.5/3.1, 0.6/3.1, 2/3.1), which re-494 sults to the following support vector: (0.5, 0.6, 2). Notice that this 495 change increased the support towards the winning project, so, ac-496 cording to Support-Redistribution Monotonicity, the third project 497 should remain in the winning bundle. However, after this change, 498  $B^*$  contains the second project, and the solution that only contains 499 the third one doesn't dominate  $B^*$  anymore since  $v_2$  prefers Project 500 2 to Project 3. 501

On the negative side, there are scenarios where DA-Pareto would need to solve an NP-hard problem in order to return a solution. Namely, the first step of the rule, i.e., the computation of  $B^*$ , essentially involves solving a knapsack instance.<sup>7</sup>

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<sup>&</sup>lt;sup>7</sup> Our reduction does not rule out pseudopolynomial time algorithms for the first step. But even if such an algorithm exists for computing  $B^*$ , it would not be immediately useful since the DA-Pareto mechanism (in its naive implementation) involves an exponential for-loop as a second step.

Theorem 5. DA-Pareto fails to be polynomially computable, assum-506 ing  $P \neq NP$ , even for PB scenarios. DA-Greedy is polynomial. 507

Our result on the axiomatic properties of the greedy rule follows. 508

Theorem 6. DA-Greedy satisfies Donation No-Harm, Preference-509 Donation Alignment, Support-Increase Monotonicity, but fails Sup-510

port-Redistribution Monotonicity, Donation-Support Monotonicity. 511

Proof. We split the proof in parts, each one referring to the satis-512 513 fiability of a different axiom, and missing parts are deferred to the 514 Supplementary Material.

Preference-Donation Alignment: Say that  $p_j$  is a project that be-515 longs to the winning bundle under DA-Greedy, to be denoted by F. 516 This is either funded exclusively by the global budget or voters will 517 contribute as well. In the first case, the axiom holds trivially. Regard-518 ing the second, it simply suffices to observe that in the first round, 519 no voter is being asked to donate, whereas in the second, only voters 520 supporting a project may contribute, so  $D_i(F(S)) \subseteq A_i(S)$ . 521

522 Donation-Support Monotonicity: Consider the instance depicted in the following table, where the entry corresponding to voter  $v_i$  and 523 project j depicts  $\sigma_i(p_j)$ . The voting weights of the two voters are, 524 respectively  $w_1 = 3 - \epsilon$  and  $w_2 = 1$ , therefore voters' ballots could 525 be expressed as  $u_1(p_j) = \sigma_1(p_j)/3-\epsilon$  and  $u_2(p_j) = \sigma_2(p_j)$ .

L = 0		Project 1	Project 2	Project 3
	parameters	$c_1 = 6$	$c_2 = 4$	$c_3 = 4$
$v_1$	$d_1 = 5$	$2-\epsilon$	0.5	0.5
$v_2$	$d_2 = 3$	0	0.5	0.5

539 Note that L = 0. The first project has a better ratio of total supportto-cost, so it will be considered first. However, it isn't affordable as 528 its supporter can contribute at most 5 dollars, i.e. 1 less than the cost 529 of the project. The rest of the projects are all affordable since all two 530 voters support them and together they have a total budget of 8 which 531 equals the cost of those two projects. Hence, the solution under DA-532 Greedy in the given instance receives a total support from the elec-533 torate that is equal to 2 by selecting projects 2 and 3. Suppose now 534 that  $v_1$  increases her potential donation  $d_1$  from 5 to 6. Project 1 will 535 now be affordable, since the first voter, a supporter of this project, has 536 a total budget equal to the cost of the project. After selecting the first 537 538 project, the budget of  $v_1$  is exhausted, and given that the budget of  $v_2$ 539 isn't sufficient for buying any project, the solution after the increase 540 of the budget of  $v_1$  now receives a total support of  $2 - \epsilon$ .

In summary, among the rules we suggest, there is one (DA-Pareto) 541 that satisfies most of the axioms set forth in Section 2.2. However, 542 it cannot ensure polynomial running time. Conversely, the rule 543 that guarantees polynomial computability (DA-Greedy) is slightly 544 weaker in terms of axiom satisfaction, but still performs undoubtedly 545 better compared to what has been known in the literature for scenar-546 ios involving selective agents, as it also exhibits sufficiently strong 547 axiomatic properties. These findings align perfectly with Theorem 2, 548 which shows that no polynomial-time computable rule can satisfy 549 the desired axioms while also providing sufficient guarantees with 550 respect to electorate's support. One of our proposed rules sacrifices 551 computational efficiency to ensure certain support guarantees, while 552 the other prioritizes efficiency at the expense of support. 553 554

#### **Strategic Aspects** 6 555

In this section we focus on strategic aspects of the proposed setting. 556 To begin with, we will hereinafter assume that voters are able to mis-557 report their preferences. Recall that the input given to an aggregation 558

Table 2: Strategic aspects of the proposed election rules. The negative statements regarding polynomial computability hold under  $P \neq NP$ .

	DA-Pareto	DA-Greedy
manipulable by donation misreport	✓	✓
manipulable by ballot misreport	✓	✓
manipulation by donation in poly-time	×	✓
manipulation by ballot in poly-time	×	×
election control in poly-time	×	×

mechanism by voter  $v_i$  corresponds to the triplet  $(w_i, d_i, u_i)$ . For no-559 tational simplicity, since  $s_i$  is known to the mechanism and  $w_i$  can 560 be inferred from  $d_i$ , we treat the voter's input as the tuple  $(u_i, d_i)$ , in 561 words, her ballot vector (which is then scaled by  $w_i$  to form her sup-562 port) as well as her contribution parameter. Suppose now that voter 563  $v_i$ , although having some true preferences  $(u_i, d_i)$ , can choose to 564 submit  $(b_i, q_i)$  instead, where it should obviously hold that the de-565 clared weight of  $v_i$  equals  $s_i - q_i$ . The tuple  $(b_i, q_i)$  might or might 566 not be equal to  $(u_i, d_i)$ . In the former case, we say that we are in a 567 truthful scenario. In the remainder we mainly focus on the following: 568

When is it rational and computationally feasible for a voter to misreport her true preferences towards maximizing her utility from the resulting outcome?

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We begin by illustrating that the answer is not trivial in our setting.

**Observation 7.** There exist instances where voters are better off donating than having large voting power, while in others, they are better off maximizing their voting power, under any reasonable mechanism.

Underreporting the contribution, i.e., expressing  $q_i < d_i$ , directly increases the voting weight of voter  $v_i$  since  $s_i$  is fixed. As a result, our findings on donation misreporting do not apply to settings where all voters have equal weight-such as the classic PB model, where monetary contributions do not influence voting power. In contrast, our results on ballot misreporting hold for that model as well.

Observation 7 motivates the study of strategic aspects. A first negative result for a large family of rules, including those we proposed in Section 4, follows. It shows that not only does acting truthfully fail to result in a Nash Equilibrium for the voters, but also that the Price of Anarchy, defined as the ratio between the total voters' utility in the optimal (centralized, non-strategic) solution and in the worst (in terms of total voters' utility) equilibrium is unbounded.

**Theorem 8.** The truthful scenario is not always a Nash Equilibrium, for any deterministic aggregation mechanism that decides for funding based on the voters' support on the projects. Moreover, the Price of Anarchy for such mechanisms tends to infinity as n grows, even for PB scenarios.

In response, we now focus on questions around manipulation and control of elections. First and foremost, we investigate whether a 595 voter can misreport her preferences (either through the declared ballot or donation) to increase her utility under the aggregation methods we proposed. We also examine whether such manipulation can always be done in polynomial time, since, even if a manipulation is theoretically possible, what matters is whether such actions can be efficiently determined. Moreover, we explore whether a controller, aiming to enforce a specific outcome by influencing the set of voters, can achieve this in polynomial time. Table 2 summarizes our findings.

The main concepts of this section are formally defined as follows:

**Definition 1.** We say that a rule F is manipulable by misreporting 605 donations if there is a scenario in which a voter  $v_i$  can gain more 606 utility from the outcome of F by claiming willingness to contribute 607

 $q_i < d_i$  (while keeping  $u_i$  unchanged).<sup>8</sup> We say that a rule F is 608 manipulable by misreporting ballots if there is a scenario in which 609 a voter  $v_i$  can gain more utility from the outcome of F by casting a 610 cumulative ballot  $b_i \neq u_i$  (while keeping  $d_i$  unchanged). 611

The following result shows that both rules are manipulable, and 612 this manipulation can occur through both actions. 613

Theorem 9. DA-Pareto and DA-Greedy are manipulable by misre-614 porting donations. DA-Pareto and DA-Greedy are also manipulable 615 by misreporting ballots, even for PB scenarios. 616

*Proof.* We will prove the statements for DA-Pareto and the proof for 617 DA-Greedy is deferred to the Supplementary Material. 618

Towards proving that the rule is manipulable by misreporting do-619 nations, consider the instance that appears below, where an entry of 620 the table corresponding to voter  $v_i$  and project j depicts  $u_i(p_j)$ . 621

L = 0		Project 1	Project 2
	parameters	$c_1 = 3$	$c_2 = 5$
$v_1$	$s_1 = 6$	0.75	0.25
$v_2$	$s_2 = 1$	0.1	0.9

First, say that  $d_1 = 5$  and  $d_2 = 0$ , so both voters vote with 622 a weight of one in the truthful scenario. Then, the only feasible 623 bundle affordable by the public budget is the empty one and both 624 bundles  $\{p_1\}$  and  $\{p_2\}$  dominate it while being affordable by the 625 budget of  $v_1$ . Additionally,  $\{p_1, p_2\}$  isn't feasible. Then  $\{p_2\}$  will 626 be selected as the winning bundle because  $U(p_2) > U(p_1)$ . Con-627 sider now the case where  $v_1$  submits a non truthful contribution pa-628 rameter  $q_1 = 3 < d_1$ . In turn,  $v_1$  votes with a weight of 3 and 629  $\sigma_1 = (2.25, 0.75)$ . Then, only  $\{p_1\}$  is a feasible solution, which, 630 again, dominates the empty one. This solution gives to  $v_1$  more util-631 ity than when reporting  $d_1$  simply because  $u_1 = (0.75, 0.25)$ . So, 632 the decrease of her donation resulted in a better for her outcome. 633

We now move to proving that DA-Pareto is also manipulable by 634 misreporting ballots, even for PB scenarios. Consider the following 635 instance, where  $s_1 = 4.1, s_2 = 3.5, w_1 = w_2 = 3.1$  and  $u_1 = 3.1$ 636 (1/3.1, 0, 1/3.1, 1.1/3.1) and  $u_2 = (0, 1.1/3.1, 2/3.1, 0)$ . Say that the en-637 try of the table corresponding to voter  $v_i$  and project j depicts  $\sigma_i(p_j)$ . 638

L = 1		Project 1	Project 2	Project 3	Project 4
	parameters	$c_1 = 1$	$c_2 = 1$	$c_3 = 1.4$	$c_4 = 10$
$v_1$	$d_1 = 1$	1	0	1	1.1
$v_2$	$d_2 = 0.4$	0	1.1	2	0

In this scenario, the best bundle affordable by the public budget 639 is  $\{p_2\}$ . With donations, feasible solutions that dominate  $\{p_2\}$  are 640  $\{p_3\}, \{p_1, p_2\}, \{p_1, p_3\}, \{p_2, p_3\}, \text{with } \{p_2, p_3\} \text{ having the highest}$ 641 support and winning under DA-Pareto. The utility that  $v_1$  gets is 642 then equal to  $\frac{1}{3.1}$ . If  $v_1$  instead submits  $b_1 = (\frac{2}{3.1}, 0, 0, \frac{1.1}{3.1})$ , 643 the best bundle under the public budget is  $\{p_1\}$ . Feasible solutions 644 that dominate it are  $\{p_1, p_2\}, \{p_1, p_3\}$ , with  $\{p_1, p_3\}$  having the 645 maximum total support, increasing the satisfaction of  $v_1$  to 2/3.1. 646

On the upside, we will show that there are instances where it is 647 computationally infeasible for a voter to determine whether misre-648 porting her utilities could lead DA-Pareto or DA-Greedy to return 649 a bundle that is more favorable to her than the outcome based on 650 her truthful preferences, unless P=NP. We call U-MANIP the relevant 651

computational problem as follows: Given a specific voter (manipulator), can she misreport her ballot to achieve a utility of at least t, for a given value t, from the outcome of the examined rule? For DA-Pareto, where computing the outcome is already NP-hard, studying this manipulation problem is only relevant in instances where winning bundles can be computed efficiently.

Theorem 10. Under DA-Greedy, it is NP-hard to solve U-MANIP. 658 The same holds for DA-Pareto, and this is even in cases where the 659 winning bundle under the rule can be computed in polynomial time, 660 specifically when all projects have identical costs. Both results hold 661 even for PB scenarios.

Unlike misreporting ballots, manipulation through donations is 663 computationally easier. Given that there are instances (of non-zero 664 contributions) where the outcome of DA-Pareto is already computa-665 tionally intractable (Theorem 5) we focus exclusively on DA-Greedy. 666

Theorem 11. A voter can determine the optimal contribution to 667 maximize her utility under the DA-Greedy mechanism in polynomial 668 time, provided that the rest of the parameters remain fixed. 669

Strategic Election Control. We conclude with a brief note on 670 control problems-a prevalent research area within computational 671 social choice [12] that is relevant to the questions of the section. 672 These problems involve a controller attempting to enforce a certain 673 outcome by affecting the election components, most commonly by 674 adding or deleting voters or candidates. Here, we focus on altering 675 the set of voters. The definition of a variant involving addition or 676 deletion of candidates is not straightforward in this context as the 677 precise set of candidates must be pre-specified for voters to submit 678 their cumulative ballots. Even in the single-winner setting and with 679 no donations, both problems of controlling the outcome by adding or 680 deleting voters are NP-hard for the Plurality voting rule [15]. Given 681 that DA-Greedy and DA-Pareto would produce outcomes identical to 682 Plurality in such scenarios, the relevant computational problems are 683 also NP-hard under the examined rules. 684

#### 7 Outlook

Our work complements the literature on PB with donations by focusing on selective voters-those interested in donating solely to enhance their own satisfaction. We introduced rules tailored to this setting and demonstrated their effectiveness by proving that they satisfy solid axiomatic guarantees. Motivated by the premise that vot-690 ers are driven by self-interest rather than charitable motives, we also 691 explored the strategic aspects of the PB framework, focusing on ax-692 iomatic and algorithmic questions related to manipulability, and also 693 presented findings on game-theoretic issues and strategic control. 694

Our model is intentionally centered around frameworks already 695 used in practice. Devising, formulating, and analyzing models un-696 der different voting formats or utilities is a valuable direction for fu-697 ture work. Our mechanisms can be adapted to settings with approval 698 limits or ballots allowing approval, disapproval, and abstention. Our 699 negative results also extend to these cases. Searching for a mech-700 anism satisfying all of the proposed axioms, or for a polynomial-701 time mechanism that provides similar guarantees to DA-Pareto, are 702 the obvious open questions. Questions around bribery [12] also form 703 an area for future investigation. Proportionality considerations to PB 704 with donations are undoubtedly important. Finally, another critical 705 direction is the experimental evaluation of our rules using data either 706 from traditional PB settings or from the blockchain domain. 707

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Another direction could involve overstating donations. Though, this does not align well with our interpretation of  $d_i$ , which we treat as a firm upper bound on what a voter is willing to give away.

#### 708 **References**

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# Participatory Budgeting with Donations: The Case of Selective Voters

### **Technical Appendix**

# A Omitted Proofs from Section 3

### Proof of Theorem 1.

Consider the instance of 2 voters and 2 projects presented in the following table, where the entry corresponding to voter  $v_i$  and project j depicts  $\sigma_i(p_j)$ . In this instance it holds that  $u_1 = (1,0)$  and  $u_2 = (0,1)$ . We pick a value of  $\alpha$  that is any finite number greater or equal to 1.

L = 1		Project 1	Project 2
	parameters	$c_1 = 1$	$c_2 = 2$
$v_1$	$w_1 = 1 - \varepsilon$	$1 - \varepsilon$	0
$v_2$	$w_2 = \alpha$	0	$\alpha$

We focus first on the scenario where both voters contribute 0, i.e.,  $s_i = w_i$ , for i = 1, 2. Then, the only feasible solution is  $\{p_1\}$ . Now, consider the scenario where  $d_2 = 1$ , i.e.  $s_2 = \alpha + 1$ ; leaving all other parameters unchanged. Then  $\{p_2\}$  is feasible as well, while  $\{p_1, p_2\}$  is again not feasible. The support towards  $\{p_1\}$  by the electorate is  $1 - \varepsilon$ , while  $\{p_2\}$  has a total support of  $\alpha$ . The latter solution not only maximizes total support for any chosen  $\alpha \ge 1$  but is also returned by any approximation algorithm with a guarantee of  $\alpha$  against the maximal total support. Choosing  $\{p_1\}$ , the only feasible option in the initial scenario, gives voter  $v_1$  a utility of 1, whereas  $\{p_2\}$ , the solution in the second scenario where  $v_2$  donates, provides a utility of 0 to  $v_1$ . This reduction in satisfaction of a voter due to donations proves that any  $\alpha$ -approximate with respect to the total support mechanism fails to satisfy Donation No-Harm.

Similarly, if we consider the same instance as the original one but this time with  $s_1 = 2-\epsilon$  and  $d_1 = 1$ , once again, the optimal and any  $\alpha$ -approximate solution would be  $\{p_2\}$ . With a similar reasoning as before, we can prove that  $v_1$  essentially funds a project not supported by her. Thus, Preference-Donation Alignment is not satisfied either.

# Proof of Theorem 2.

The statement holds due to a simple reduction from (the decision version of) knapsack. Consider a knapsack instance, with a given capacity, and where each item comes with a cost and a utility parameter. Let t be the target value, so that the decision question is to determine if there exists a feasible solution under a cost constraint with a total value of at least t. The construction uses a single voter, say  $v_1$  with no donation, i.e.  $d_1 = 0$ . We set the public budget L to match the knapsack's capacity. We also create one project  $p_i$  for each item in the knapsack instance and set  $u_1(p_i)$  and  $c_i$  to match the utility and cost respectively of the corresponding item in the knapsack instance. Say that the voter has  $w_1 = 1$ , therefore the support towards projects equals voter's utility. Finally, we also use the same target value t for the objective of our problem. Notice that the existence of only a single voter implies that the optimal solution of the examined problem maximizes the voter's utility, within the public budget.

To prove the forward direction of the reduction, it suffices to observe that if there is a way to select fitting items that meet the utility target t of the decision version of knapsack, choosing the corresponding projects will be feasible, given the public budget of our problem. Since the voter proposes a zero donation, she, trivially, does not contribute to projects she does not support, so Preference-Donation Alignment holds. Donation No-Harm is also always true with one voter, as increasing the donation cannot harm others, hence, the two considered axioms are satisfied. This establishes the forward direction; the reverse is identical.

#### Proof of Observation 3.

First, consider an instance with a single voter, namely  $v_1$ , with public budget L = 1, and two projects  $p_1$  and  $p_2$ , as depicted in the following table, where the entry corresponding to  $v_1$  and project j depicts  $u_1(p_j) = \sigma_1(p_j)$ .

L = 1		Project 1	Project 2
	parameters	$c_1 = 1$	$c_2 = 1$
$v_1$	$w_1 = 1, d_1 = 1$	1	0

In this instance, the Sequential method begins by selecting and funding the optimal set of projects that can be afforded within the public budget, initially choosing  $p_1$  since its cost does not exceed L and  $\sigma_1(p_1) > \sigma_1(p_2)$ . Next, the rule incorporates the donation from voter  $v_1$ , since  $\sigma_1(p_1) > 0$ . Increasing the available budget by 1 allows  $p_2$  to be funded within the updated budget constraint. As a result, the final selected set is  $\{p_1, p_2\}$ . In this scenario,  $p_1$  is funded directly from the public budget, while  $p_2$  got funded because of the donation by  $v_1$ , even though  $v_1$  did not support  $p_2$ .

To examine how the Pareto rule operates in a scenario involving selective agents, let's consider an instance with two voters, namely  $v_1$  and  $v_2$ , and the projects  $p_1, p_2$  and  $p_3$ , as depicted in the following table, where the entry corresponding to  $v_i$  and project j depicts  $u_i(p_j) = \sigma_i(p_j)$ .

L = 1		Project 1	Project 2	Project 3
	parameters	$c_1 = 1$	$c_2 = 2$	$c_3 = 3$
$v_1$	$w_1 = 1, d_1 = 1$	0	0	1
$v_2$	$w_2 = 1, d_2 = 0$	0	1	0

Initially, the Pareto rule identifies  $\{p_1\}$  as the only affordable bundle that can be funded within the public budget. It then constructs a set of feasible solutions that includes  $\{p_1\}$  and all feasible bundles that dominate it. It holds that  $\{p_1, p_2\}$  exceeds the budget limit when incorporating donations from voters, and the same applies to any bundle including  $p_3$ . Therefore the only feasible bundle that we could consider is  $\{p_2\}$ . Indeed,  $\{p_2\}$  becomes feasible if  $v_1$  contributes and, moreover,  $\{p_2\}$  dominates  $\{p_1\}$  because it gets more support from  $v_2$  and no less from  $v_1$  compared to  $\{p_1\}$ . Consequently, Pareto has to select among  $\{p_1\}$  and  $\{p_2\}$ , and chooses  $\{p_2\}$ , since it receives the maximum support. Therefore,  $v_1$  has contributed towards the election of a project she does not support.

#### **B** Omitted Proofs from Section 5

#### Remaining Part of the Proof of Theorem 4.

In the main part of this work we showed that DA-Pareto satisfies Preference-Donation Alignment but fails Support-Redistribution Monotonicity. To complete the proof of the theorem, it remains to prove that DA-Pareto satisfies additionally Donation No-Harm, Support-Increase Monotonicity and Donation-Support Monotonicity.

Donation No-Harm: Say that  $B^*$  is the optimal bundle with respect to the voters' support, when no donations are permitted. The rule outputs a bundle other than  $B^*$  only if it receives more support by some voters, under the condition that it receives no less by all

the rest. So, if B is the winning bundle under DA-Pareto it holds that  $\sigma_i(B) \geq \sigma_i(B^*)$ , for every voter  $v_i$  or in words that B cannot be worse than  $B^*$  for any voter in terms of support. But then,  $\frac{\sigma_i(B)}{w_i} \geq \frac{\sigma_i(B^*)}{w_i}$ , or equivalently  $u_i(B) \geq u_i(B^*)$ .

Support-Increase Monotonicity: Say that the winning bundle B under DA-Pareto includes a project p and a voter increases her support towards p while leaving unaltered the support towards the rest of the projects. The reason why B won in the original instance was that it maximizes support among the affordable bundles. Since nothing changed with respect to contributions or public budget, the bundle B remains feasible and no more bundles than before are feasible. As a result, B will again be selected as the winning bundle, as U(B) only increased after the change in the support of p, so it is still the best in terms of total voters' support, among the feasible bundles.

Donation-Support Monotonicity: Say that the winning bundle is B and a voter increases her donation. The reason why B won was because it maximizes support among the affordable bundles. The increase of the donation perhaps has as a result the existence of multiple more feasible solutions. In any case, B will still remain a feasible option. The winning bundle would be either B (so the axiom is being trivially satisfied), or a bundle that is superior to B in terms of voters' support since DA-Pareto selects the affordable bundle that maximizes support.

#### Proof of Theorem 5.

The construction used in the proof of Theorem 2 also applies here directly. The construction uses a single voter of 0 donation, implying that the second part of DA-Pareto (the for-loop) doesn't apply, and the relation to knapsack pertains to the first step of the rule: the computation of optimal in terms of total voters' support bundle which is affordable under L. The correctness of the reduction holds for the exact same reasons as the one for Theorem 2.

#### Remaining Part of the Proof of Theorem 6.

In the main part of this work we showed that DA-Greedy satisfies Preference-Donation Alignment but fails Donation-Support Monotonicity. To complete the proof of the theorem, it remains to prove that DA-Greedy satisfies additionally Donation No-Harm and Support-Increase Monotonicity but fails Support-Redistribution Monotonicity.

Donation No-Harm: Suppose that no donations exist in a PB scenario S. Then the outcome will coincide with the selection that is done during the first round of the method, because the second round only applies if voters donate. Now, consider a PB scenario S' that its only difference to S is that some voters are willing to donate. Then, the outcome of the first round of DA-Greedy on S' coincides with the outcome on S. The second round only adds more projects and will not delete any project selected in the first round. So, the outcome on S' is a superset of the outcome on S, which proves the satisfiability of Donation No-Harm.

Support-Increase Monotonicity: Say that a voter increases the support towards a project p that belongs to the winning bundle under DA-Greedy, and nothing else changes. Regarding the implications of this change, we observe that the project p has the same cost but receives more support from the voters. So, now, it has an increased support-to-cost ratio, and as a result it is being considered at most as late as in the execution of the algorithm in the original instance. Until considering p the run of the algorithm remains exactly the same, so,

when considering p, selecting it is a feasible choice as well. Therefore, p will remain in the winning bundle after the increase of the support of a voter towards it.

Support-Redistribution Monotonicity: Consider a scenario of 3 projects, namely  $p_1, p_2, p_3$ , where  $c_1 = c_2 = 1, c_3 = 2$  and L = 2. There is also a single voter  $v_1$  of zero contribution who has  $w_1 = 3$  and expresses a support of  $(1, \varepsilon, 2 - \varepsilon)$ , equivalently, her ballot vector is  $(1/3, \varepsilon/3, 2-\varepsilon/3)$ . The project that maximizes the support-to-cost ratio is  $p_1$ , and after that, the only feasible option will be to also include  $p_2$ . Therefore, the winning bundle is  $\{p_1, p_2\}$ . Suppose that the voter decides to redistribute her ballot in a way that increases the support towards the winning project  $p_2$ , this time expressing the following support vector:  $(0.5, 0.5 + \epsilon, 2 - \epsilon)$ , equivalently, her ballot vector now is  $(0.5/3, 0.5+\epsilon/3, 2-\epsilon/3)$ . The project that maximizes the support-to-cost ratio is  $p_3$  so it will be selected first. After that, there is no remaining budget to fund others and the winning bundle will be  $\{p_3\}$ . The increase of the support towards  $p_2$  prohibited its election.

### C Omitted Proofs from Section 6

### Proof of Observation 7.

Consider the following scenario S of two projects and two voters, where an entry of the table corresponding to voter  $v_i$  and project j depicts  $u_i(p_j) = b_i(p_j)$ .

		Project 1	Project 2
	parameters	$c_1$	$c_2$
$v_1$	$s_1 = 1 - \varepsilon$	1	0
$v_2$	$s_2 = 1 - \varepsilon$	0	1

We fix  $L = c_1 = c_2 = 1$  and  $q_2 = 0$ , towards, first, showing that the optimal strategy for  $v_1$  is to keep her entire budget as voting power and donate nothing, casting  $(b_1, q_1) = ((1, 0), 0)$  and having  $w_1 = 1 - \epsilon$ . Then,  $U(p_j) = 1 - \epsilon$ , for every project j. Hence, any reasonable method F that would break ties lexicographically, would only fund  $p_1$ , resulting to  $u_1(F(S)) = 1$ . On the other hand, if  $v_1$  decides to contribute any strictly positive value then F(S) = $\{p_2\}$ . This is because the bundle  $\{p_1, p_2\}$  remains infeasible, while the support towards  $\{p_2\}$  will still be  $1 - \varepsilon$ , in contrast to the support towards  $\{p_1\}$  which will be reduced due to the fact that  $w_1$  can now only be strictly less than  $1 - \varepsilon$ . Therefore, if  $v_1$  contributes then  $u_1(F(S)) = 0$ .

Now consider the same instance but this time fixing  $L = c_1 = c_2 = 1 - 2\varepsilon$  and  $q_1 = 0$ . It is now true that under any F that breaks ties lexicographically, the optimal strategy for  $v_2$  corresponds to spending (almost) her entire budget  $s_2$  as a donation. For that, one needs to observe that only if  $v_2$  submits  $q_2 = 1 - 2\varepsilon$  can result in  $u_2(F(S)) > 0$ , because F will fund  $p_1$  first from the global budget, so  $p_2$  can only be funded if  $v_2$  donates  $c_2$ .

### Proof of Theorem 8.

By reexamining the proof of Observation 7, specifically the first instance used there, we can easily see that the truthful scenario is not always a Nash Equilibrium as the true preferences of voter 1 could contain  $d_1 > 0$  however she would prefer to declare  $q_1 = 0$  in order to elect  $p_1$ .

Regarding the Price of Anarchy, consider an instance S of n voters and two projects  $p_1, p_2$  of cost  $c(p_1) = c(p_2) = n$  and say that L = 0. Moreover say that for each voter  $v_i$  it holds that  $u_i = (1, 0)$  and  $s_i = 1 + \varepsilon$ . Observe that no voter can afford to buy a project alone, so  $(b_i, q_i) = ((1, 0), 0)$ , for each voter  $v_i$ , is a Nash Equilibrium. However, then, any method F would result to  $B = \emptyset$ , and, then  $u_i(F(S)) = 0$  for each voter  $v_i$ . On the other hand, the strategy  $(b_i, q_i) = ((1, 0), 1)$  will result to the purchase of  $p_1$  by voters' funds under any reasonable mechanism. Then the bundle  $B = \{p_1\}$  will be the winning one and  $u_i(B) = 1, \forall i \in [n]$ .

### Remaining Part of the Proof of Theorem 9.

We begin by proving that, as DA-Pareto, DA-Greedy can also be manipulated by misreporting donations. Consider the instance that appears in the following table, where the entry corresponding to  $v_i$ and project j depicts  $\sigma_i(p_j)$ , when  $v_1$  expresses her true preferences which involve  $d_1 = 0.8$ ,  $w_1 = 2$  and  $u_1 = (1/2, 0, 1/2)$ , and for  $v_2$  it holds  $(u_2, d_2) = (b_2, q_2)$ .

L = 1		Project 1	Project 2	Project 3
	parameters	$c_1 = 1$	$c_2 = 1$	$c_3 = 1.4$
$v_1$	$s_1 = 2.8$	1	0	1
$v_2$	$w_2 = 3.1, d_2 = 1$	0	1.1	2

We will show that by misrepresenting her donation,  $v_1$  can cause both of her supported projects to be elected, which contrasts with the outcome under her true preferences, where DA-Greedy would elect only one. For the first round of DA-Greedy, considering only the public budget, the only affordable projects are project 1 and project 2, and among them, the method will select the second as it receives more support at the same cost as project 1. In the second round, the rule sorts the remaining projects in increasing order of support-tocost ratio. Then, project 3 will be firstly considered as its ratio equals  $^{3/1.4}$ ; the ratio of project 1 equals 1. Therefore projects 2 and 3 will be bought. Since  $d_1 + d_2 + L < c_1 + c_2 + c_3$ , no further purchases can be made. As a result, it holds that experiences a satisfaction of  $^{1/2}$  from the outcome.

Consider now the case where  $v_1$  acts truthfully with respect to the utility (i.e.  $b_1 = u_1$ ) but casts  $q_1 = 0.4$ , i.e., declares a willingness to donate half of  $d_1$ . This results to a voting power of  $w_1 = 2.4$ . Hence, the support vector of  $v_1$  now becomes (1.2, 0, 1.2). Then, the first round of DA-Greedy will select project 1 since it receives more total support than project 2, and project 3 is not affordable by the public budget. Comparing the support-to-cost ratios for the remaining projects, namely  $p_2$  and  $p_3$ , once again it holds that project 3 will be selected so the winning bundle will now be  $\{p_1, p_3\}$ . As a result, the change in what voter 1 decided to donate resulted in a satisfaction of 1 from the outcome.

Now, we turn our attention to proving that DA-Greedy is also manipulable by misreporting ballots. We focus once again in the instance created for proving that DA-Pareto is manipulable by misreporting ballots. We repeat the specifics of the instance below for ease of reference. Let  $s_1 = 4.1$ ,  $s_2 = 3.5$ ,  $w_1 = w_2 = 3.1$  and  $u_1 = (1/3.1, 0, 1/3.1, 1.1/3.1)$  and  $u_2 = (0, 1.1/3.1, 2/3.1, 0)$ . Say that the entry of the table corresponding to voter  $v_i$  and project j depicts  $\sigma_i(p_j)$ .

L = 1		Project 1	Project 2	Project 3	Project 4
	parameters	$c_1 = 1$	$c_2 = 1$	$c_3 = 1.4$	$c_4 = 10$
$v_1$	$d_1 = 1$	1	0	1	1.1
$v_2$	$d_2 = 0.4$	0	1.1	2	0

We begin by supposing that  $v_1$  declares her true preferences, and then, DA-Greedy selects  $\{p_2\}$  to be funded by the public budget. As a result, under this method,  $v_1$  can receive a utility of at most 1/3.1since either  $p_1$  or  $p_3$  can be then bought, but not both as their total cost exceeds the remaining budget. Say now that  $v_1$  changes her declared ballot to  $b_1 = (2/3.1, 0, 0, 1.1/3.1)$ . In this case, project 1 will be selected in the first round of the method as it has the same cost as project 2 (and these are the only affordable options) but receives more support by the electorate. Then, computing the support-to-cost ratio of project 2 we have that it is less than that of project 3, making project 3 a winning project as well. Hence, the utility of  $v_1$  now equals 2/3.1. Therefore, once again, we observe that the change at what  $v_1$  declared resulted to an increase of her satisfaction.

#### Proof of Theorem 10.

The following problem, which we will call  $\Pi'$ , has been proven to be NP-hard by Meir et al. [15]: We are given a set P' of candidates, a set V' of voters who have already cast cumulative votes by distributing b' points each, among candidates of P', a special voter v'(the manipulator), a specified number of winners k', a utility vector u' that indicates the true utility of v' regarding candidates of P', and a parameter t'; we are asked whether v' can cast a cumulative vote summing up to b' such that in the resulting election her utility (as specified by the vector u') obtained from the k' candidates maximizing the support of voters in  $V' \cup \{v'\}$  is at least t'.

Given an instance I' of  $\Pi'$  we create an instance I of U-MANIP as follows: Say that P = P', all candidate projects in P are of unit cost,  $V = V' \cup \{v\}$ , where v is the manipulator in I and will correspond to the manipulator v' of I'. For a voter  $v_i \in V \setminus \{v\}$ , her ballot  $u_i$  is given by  $\frac{x'_i(p_j)}{b'}$ , where  $x'_i$  is the cumulative vote of the corresponding voter from P'. We note that for every voter  $v_i \in V \setminus \{v\}$  it holds that  $\sum_{p_j \in P} u_i(p_j) = \sum_{p_j \in P'} \frac{x'_i(p_j)}{b'} = 1$ . Let  $s_i = b', \forall i \in V$ . Moreover say that L = k' and  $d_i = 0$ , for every voter  $i \in V$ . The utility of the manipulator in I towards any project  $p_j \in P$ (i.e., her ballot vector) is given by  $\frac{u'(p_j)}{\sum_{p_z \in P} u'(p_z)}$ . Again, notice that  $\sum_{p_j \in P} \frac{u'(p_j)}{\sum_{p_z \in P} u'(p_z)} = 1$ . All voters in V have a voting weight of b', so the support of any voter in  $V \setminus \{v\}$  is given by their ballot scaled by b'. Finally say that the optimization parameter of U-MANIP is set to  $t = \frac{t'}{\sum_{p_i \in P} u'(p_j)}$ .

Since all projects in I are of unit cost, and also since L = k'and  $d_i = 0$  for every  $i \in V$ , it holds that exactly the k' projects of maximum total support will be selected in the winning bundle both under DA-Pareto and under DA-Greedy. Towards proving the forward direction of the reduction, say that there is a way for v' in I' to cast a cumulative vote summing up to b' among the projects of P' in a way that the k' projects of maximum total score will give a utility of at least t' to her. Say that this results in a vector  $\chi$  such that  $\sum_{p_j \in P'} \chi(p_j) = b'$ . Let the manipulator in I cast a ballot for each project  $p_j$  according to  $\frac{\chi(p_j)}{b'}$ . Taking into account that her voting power equals b', the support vector of the manipulator is identical to  $\chi$ . Moreover, the support vector of each other voter  $v_i$  equals  $x'_i$ . Therefore, the outcomes of DA-Pareto and DA-Greedy in I will be exactly the set B of the k' projects that produce the maximum utility to the voters from I'. Then, the utility that the manipulator receives is equal to

$$\sum_{p_j \in B} \frac{u'(p_j)}{\sum_{p_z \in P} u'(p_z)} \ge \frac{t'}{\sum_{p_z \in P} u'(p_z)} = t$$

Therefore, the constructed instance has also an affirmative answer to the U-MANIP problem. The reverse direction is identical.

# Proof of Theorem 11.

Suppose that in a given scenario n-1 voters have already submitted their cumulative ballots and contribution parameters and let v be the remaining voter. We can assume that there is a fixed ordering of the projects with respect to the preferences of v (based on her utility vector), regardless of how much the donation of v is, and that her cumulative ballot will be in line with this ordering. The cost of each project as well as the support of each voter other than v towards each project also remain fixed regardless of the donation of v. This leads to a consistent ranking of projects with respect to support-to-cost ratio, that is independent of v's donation. More precisely, if a project  $p_i$ is ranked before a project  $p_j$  when v submits a claimed contribution of q' and the support of v towards  $p_i$  is greater than the one towards  $p_j$  (the other case is identical), then  $p_i$  will still be ranked before  $p_j$ after v changes her donation to q''. This is because the support of voters other than v towards these projects remains the same, as well as their costs, and the new support of v towards  $p_i$  (after changing her donation to q'') is again greater than the support of v towards  $p_j$ . As a result, DA-Greedy examines all projects in a predetermined order that remains unaltered regardless of the donation of v, and funds some projects based on the remaining global budget first, and then, on supporters' remaining money. Suppose first that v donates q = 0. Then, we can run DA-Greedy and compute her utility with respect to the outcome. Let's call  $R_1$  this execution of DA-Greedy. Note that for any possible donation of v, the outcome of the first round of DA-Greedy, which corresponds to the selection of the projects that will be funded by the global budget, remains the same. We call  $B^*$  the set of these projects. We now focus on projects not in  $B^*$  that are supported by v, and not bought by others in  $R_1$ , denoted as  $\hat{B}$ . Increasing the donation of v can only lead to funding projects in  $\hat{B}$ .

For each project in  $\hat{B}$ , we can compute, in polynomial time, the shortfall between its cost and intended allocation in  $R_1$ . This shortfall equals the difference between the project's cost and the amount of money that its supporters have left (possibly increased by some remaining global budget) at the time the project is being considered in  $R_1$ . Choose the project requiring the least additional donation from v in order to get funded and ask v to contribute that amount, say q'. It holds that for any contribution value between q and q' no change will happen in the utility that v will experience from the outcome of DA-Greedy. Run the procedure again under the assumption that v gains from the outcome of DA-Greedy in  $R_2$ .

In a similar manner to before, we can compute the minimal donation q'' that v can do in order to see one more of the projects she supports being selected and repeat the procedure for q''. Actually, we can repeat the process until all projects in  $\hat{B}$  are bought or v's newly computed donation exceeds her stake by calling  $R_i$  the i-th execution of the mechanism. Voter v should select to submit a contribution value equal to the donation  $q^{(j)}$  that was used in the run of the DA-Greedy mechanism  $R_j$ , for the value of  $j \leq m$  that achieves to maximize her utility among the executions of the mechanism that have been checked.